### **Athens Institute for Education and Research ATINER**



# ATINER's Conference Paper Series ARC2013-0420

Environmental Airport Design:
Towards a New Design and Urban
Approach

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URL Conference Papers Series: www.atiner.gr/papers.htm

Printed in Athens, Greece by the Athens Institute for Education and Research.

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ISSN **2241-2891** 18/07/2013

## An Introduction to ATINER's Conference Paper Series

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Dr. Gregory T. Papanikos President Athens Institute for Education and Research

This paper should be cited as follows:

Athanasopoulos, A. (2013) "Environmental Airport Design: Towards a New Design and Urban Approach" Athens: ATINER'S Conference Paper Series, No: ARC2013-0420.

### **Environmental Airport Design: Towards a New Design and Urban Approach**

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#### **Abstract**

As nodes for the transportation of goods and people, as well as the modern frontiers of a country, airports do not only play a major economic role in modern society, but also enrich a community's cultural and social cohesion and diversity. As for their impact to the natural and anthropological environment, they represent a very energy-intensive form of transport, which can impose significant changes to the established relationships and hierarchy.

Built to host a variety of uses and serve diverse users' groups, large airport terminals evolved from open fields, to shopping centres, to urban hybrids, having an operational magnitude usually equal to that of a modern metropolis, yet of a debatable quality and with no distinct territory or population. Security regulations and market surveys have so far ruled their design, leading to the adoption of a generic development pattern that further isolates them from the surrounding region, regardless of its enhanced accessibility.

Therefore, an investigation and analysis of those recent developments and of any limitations and opportunities in regard to an airport's 'urban' scale and characteristics, could prove to be an essential element of the contemporary debate on urban development, economic growth and its impact to the natural and built environment.

As an essential first step towards a more sensible approach, this study will try to map this 'territory-less' platform's elements, and serve as a reference base for a future in-depth research on the establishment, development and prospects arising from this new urban environment.

**Keywords:** Airport City, Kevin Lynch, Urban Planning, Sustainable Development

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#### Introduction

The contemporary debate on airport planning and design aligns with the increasingly troubling concerns regarding urban development, economic growth, and the impact to the natural and built environment. In terms of the city and region's future, under the pressure of dense urbanisation of metropolitan areas and environmental and social sustainability, prosperity cannot be achieved through the exploitation of transportation growth and interconnectivity opportunities alone.

It has been proven that transportation networks and infrastructure are of essential importance to the city's evolution processes. The trend particularly for airports to expand dramatically in area, intensity and variety of activities can significantly affect them very quickly and in very little time.

In this fragile environment of overlapping or dispersed authority, policy and momentum, 'airport cities' emerge as new trade centres and, by attracting a proportion of the area's population to dwell or work within this new platform, they are transforming into new urban and regional centres. Nevertheless, regardless of their obvious advantages in terms of accessibility to transportation networks, concerns about pollution and environmental and social instability and degradation still lead to scepticism around this urban structure's quality, territory and population.

By discussing about the city's structure as analysed by Mumford, Lynch and a number of other researchers, this essay will attempt to identify essential characteristics, highlight typological patterns, and map this 'territory-less' platform, investigating its urban structure through the comparison of six cases.

In order for the airport city to be recognised as a model of sustainable regional development, its structure must be defined and understood first. Therefore, this study will build the background and support the further development of an in-depth applied field-research on the role and urban characteristics of the airport city as part of a polycentric model for the region's sustainable development.

#### The city's structure and its sustainable development

Describing the shift in urban development from the city centre to the periphery, Lewis Mumford (1961) interprets Howard's 'Garden City' as the natural next step in the city's evolution process, once the initial core settlement reaches a maximum size:

'Against the purposeless mass congestion of the big metropolis, [...], a more organic kind of city is opposed. Limited from the beginning in numbers and in density of habitation, limited in area, organised to carry on all the essential functions of an urban community, business, industry, administration, education; equipped too with a sufficient number of

public parks and private gardens to guard health and keep the whole environment sweet'.

Further interpreting Mumford's analysis, it can be understood that Howard's main concern was not to create a new community secluded in a pure environment, but a new settlement, the complexity and order of which would support its thriving future, within a spatially and socially interconnected structure of cities.

Other philosophers, architects and planners, like Kropotkin, Gedes, Soria y Mata, Stein, Wright, Fuller, Soleri, Gruen or Le Corbusier, proposed various perspectives and forms of urban development<sup>1</sup>, similarly trying to address the task of ideal city's structure. From an organic to a mechanical system, the city was always perceived as a complex spatial, political and social entity that supports cultural identity and continuity. Moreover, regardless of any morphological variations, they all agreed on the importance of transportation networks in its evolutionary path.

Similarly, Kevin Lynch (1960) interprets the city as 'a multi-purpose, organisation, a tent for many functions, [...], the form of which must be plastic to the purposes and perceptions of its citizens'. Focusing on the city's complex, yet orderly, structure he identifies its essential elements: the path, the edge, the landmark, the nodes, and the regions, and highlights the importance of people being able to understand the space and its characteristics through them. The description of those qualities further strengthens the understanding of the city as a structure of quantitative and qualitative elements, with a delicate hierarchy and a supportive infrastructure, which might at large seem common to all its inhabitants, but remains flexible to various interpretations.

This variety and flexibility in interpreting and designing the city is grasped by Haughton & Hunter (1994), who understand sustainable urban development as 'a ceaselessly dynamic process, responding to changing economic, environmental and social pressures'. As a result, this process varies among different cases and therefore only general principles can be identified. These principles focus on the natural and built environment's diversity, its resilience against the city's form and operation, the technological interdependencies between them, and the established social coherence, and support Williams' et al. (2000) argument that 'the form of a town/city can affect its sustainability'. Analysing those factors, Orrskog and Snickars (1992) divide them into two types, density and structure, referring to the mass and design quality of the built environment, the expansion and accessibility of infrastructure networks and the intensity of activities and flows.

Analysing further these arguments, several researchers<sup>2</sup> explore the urbanisation's natural life-cycle stages 'from urbanisation to counter-urbanisation, to re-urbanisation', and thus evaluate the transport-oriented qualities of a polycentric development model, compared to a monocentric one. Among this scheme's advantages they recognise the flexibility in addressing

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<sup>&</sup>lt;sup>1</sup>As summarised by Mumford (1961) and Haughton & Hunter (1994).

<sup>&</sup>lt;sup>2</sup>Breheny (1992), Orrskog & Snickars (1992), Hall (2001), Kloosterman & Lambregts (2001), Dempsey & Jenks (2005), and Okabe (2005).

congestion and degradation of massive urban cores, the distribution of free spaces within them, transportation demand and urban sprawl, and the characteristics of fringe areas. In the scheme's weaknesses, however, by analysing several case studies in Europe and abroad<sup>1</sup>, one can include the increased vulnerability of the natural environment, and the controversial correlation of a land use mixture ratio or population density with forms of transportation-oriented development, defining the importance of thoroughly understanding each case's particular characteristics in designing a suitable sustainable development plan.

#### The role of transportation networks in the city's sustainable development

Within this framework, Randall (2003) assesses the transportation networks' essential role in both the city's and region's integral structural balance, and proposes a triangular correlation scheme of their primary characteristics, linking form/density, movement/transport, and buildings/energy; and recognising, in addition to Clarke (2003) and Thorne & Filmer-Sankey (2003), that 'the way in which people and goods move around urban areas determines their structure and function'. This simple, in principle, structure is based on a natural diversity of forms, land uses and travel patterns that ensure its coherence, and establishes its sustainable life-cycle, supporting essential steps regarding the development of the city's characteristics throughout its history<sup>2</sup>.

More recently, it can be argued that Banister (2005) builds on these analyses and on the observed shift in planning policy, to further discuss the role of an integrated transport and land use methodology in supporting growth in a sustainable way. Acknowledging the importance of cities as key points for economic and social development and the scarcity of free land, he highlights transportation networks' significance. Additionally, through various case studies, he revalidates the correlation between a settlement's morphology, travel patterns and energy consumption, proving that a dense urban structure could favour a more sustainable travel pattern, but only up to a certain level; promoting a transport-oriented model for sustainable regional segmentation of urban expansion within a satellite system, similar to Howard's initial motives.

#### The role of airports in the city's sustainable development

#### A. Airports as a transportation node

As nodes of major international transportation networks, airports generate a number of flow throughputs and attract various activities to their surrounding areas. Similarly to train stations, airports are described by Güller & Güller

<sup>&</sup>lt;sup>1</sup>Buxton, M. (2000), Newton P. (2000), Simmonds, D., &Coombe, D. (2000), Kloosterman, R.C., & Lambregts, B. (2001), and Okabe (2005).

<sup>&</sup>lt;sup>2</sup> OECD (1995), OECD/ECMT (1995), Goodland, R. (2002), and Gilbert, R., & Nadeau, K. (2002).

(2003) as cores attracting transportation-oriented development, and 'influencing the growth and shape of the city, especially through the shift of economic activities from its centre to its periphery'. Usually, in a regional scale, the airport, through its main rail or bus station serves as a primary interchange station, but fails to provide adequate public transport accessibility in an extended range within its platform. On the other hand, in a decentralised system of secondary airports, Fasone et al. (2012) describe the promotion of lighter and more flexible mobility patterns<sup>1</sup>. As they and other researchers<sup>2</sup> note however, this development usually happens without a clear planning framework, as the result of a controversial process of forecasting the demand for air-travel and correlating it with economic growth. As a result, the development of these multi-functional nodes has often caused the rearrangement of local transportation networks, with significant consequences to the form and evolution of the surrounding region.

#### B. Airport cities as a new form of settlement

Due to this 'complexity of organisation' accompanying the airport's operation, its area is developing into 'a form comparable to that of a city', a new urban hybrid that emerges among other regional centres; something that Güller & Güller (2003) are trying to locate within the context of contemporary urbanism by providing the following definition:

'In terms of territorial definition, the airport city is, in principle, the more or less dense cluster of operational, airport-related, activities and other commercial or business concerns, on and around the airport platform. However, this cluster is an airport city only if it shows the qualitative features of a city (density, access quality, environment, services)'.

Moreover, in the US, the term originally meant 'only the business/industrial park near the airport', but it is now often used by Kasarda & Lindsay (2011) to signify a broader municipality, as in Washington and Denver.

Both these research groups focus on the importance of a structured land use policy about the airport's area, and understand that the growth of an airport city 'is not always inevitable, necessary, or desirable'. They recognise a contemporary planning framework that is based on the airport city as 'the most dynamic motor of urban development', and discuss the possible influences from varying ownership statuses and development perspectives, but identify a

<sup>2</sup>Güller & Güller (2003), Pestana Barros et al. (2009, 2010), Schlaack (2010) and Fasone et al. (2012).

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<sup>&</sup>lt;sup>1</sup>In the case of some provinces in southern Italy, instead of constructing a new large airport, a collective approach is preferred, as it utilises existing infrastructure to satisfy the seasonal increase in aviation traffic. Nevertheless, a long-term evaluation study is still needed to investigate and measure this strategy's actual positive or negative impacts.

limited number of cases where a holistic approach has been established<sup>1</sup>. They do admit that airports 'place excessive and sudden pressures on existing infrastructures, local facilities and the environment'<sup>2</sup> and that they are generally not the appropriate place for intensive housing development, even though, based on their discussion on transport-oriented development theories, they indirectly defend the advantages of an airport's workforce residing in close proximity to its platform.

These two definitions, however, have two weaknesses, evident when progressing from the business park to the city level identification. The European approach considers essential the qualitative features of a city, not mentioning, that of a permanent and vivid community, while the American one refers to an actual community, yet to that of the suburban residential enclave, spatially isolated from both the city and the airport; with the reason for that lying probably behind the (un)suitability of the airport's platform as a receptor of residential development, as previously discussed.

Therefore, under the framework of principles established so far to describe the city's structure and evolution paths, it is difficult to identify the 'airport city hybrid' as an emerging prototype of contemporary urbanism, and consolidate its role as one of substituting already established metropolitan centres.

#### Six examples – A case study

So far the city's structure and the principles for its transport-oriented sustainable development have been discussed. A more concentrated presentation of the role of transportation infrastructure and particularly airports in this process followed, leading to an investigation of the nature of an 'airport city' as a new form of settlement, within a polycentric scheme. It would be therefore reasonable to further investigate this hypothesis and proceed with an initial analysis of relevant examples.

In this section, six 'airport cities' (Spruce Creek [SUC], Berlin-Tempelhof [THF], Denver [DEN], Frankfurt [FRA], Athens [ATH] and Helsinki [HEL]) will be compared, attempting to identify and map typological patterns, planning characteristics and urban qualities. Even though these examples constitute a small sample, they represent a variety in form and characteristics, and could provide a valuable insight over essential elements of urbanity within the airport's region, often neglected or disregarded. Most of these cases have already been approached in the relevant literature, and their further analysis would provide essential continuity and progress the relevant discussion.

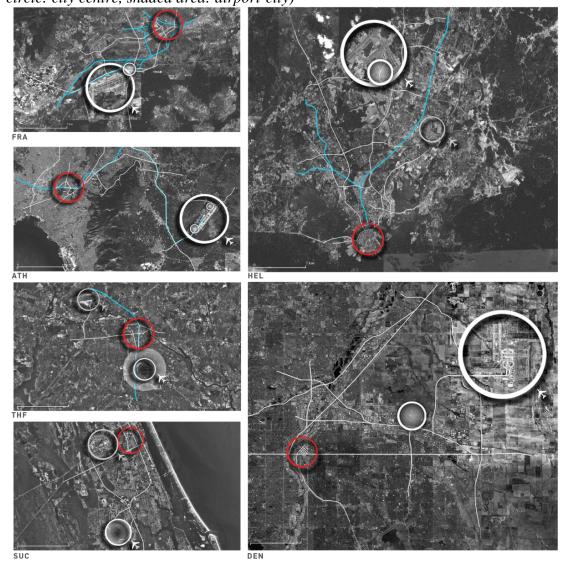
For this process, an investigation based on Kevin Lynch's proposed essential elements of the city (the path, the edge, the landmark, the nodes, and

<sup>2</sup>As evidenced by other researchers as well: Banatvala (2004), Morrison (2009), Stettler et al. (2011), Nunes et al. (2011), and Mahashabde et al. (2011).

<sup>&</sup>lt;sup>1</sup>Such as in Stockholm, Helsinki or Zurich, where a regional development strategy is established, incorporating the airport's area as an integral part of the wider urban fabric.

the regions) will be attempted. This is an essential first step in the research on this urban hybrid's optimised integration into the transport-oriented principles towards the city's and region's sustainable evolution. Due to time constraints and the spatial dispersal of these examples around the world however, the present analysis will be based on satellite images, maps, and the information collected from relevant authorities, limiting consequently its breadth. Therefore, every effort was made to secure and present as detailed and accurate information as possible n the following tables and diagrams. A field-based research in the future, based on exact observations and interviews, could provide an interesting supplement to the initial theoretical conclusions, evaluate and re-adjust them, and unveil details and characteristics impossible to investigate under the present approach.

**Figure 1.** The six airport-city cases (white circle: airport platform, darker circle: city centre, shaded area: airport-city)



Urban characteristics

 Table 1. Airport-city's essential urban elements

		Spruce Creek	Denver	Tempelho f	Frankfurt	Athens	Helsinki
Airport City		A small community organised around a central airport runway	Suburban residential developmen t far from the airport / planned business park	The airport is built within the city	Commercia l park at the edge of the airport's platform	Retail and conference park, built within the airport's platform	Business and retail park at the fringe area between the city and the airport
Path	Main	Airport runway	Main street	Main street	Highway	Highway	Highway
	Secondar y	Suburb's streets	Secondary streets	Secondary streets	Secondary streets	Secondary streets	Secondary streets
Edge	Internal	Between the residences and the runway	No hard edges apart from between the main street and back streets	Between the main street and back streets / dense urban block	No distinct edges apart from a light urban block	Between building and parking lot	Secondary streets dividing the area
	External	Green belt	Outer fence	Between the airport building and the city buildings / urban fabric	Highway network	Highway and airport's fence	Highway, forest and airport's fence
Landmar k		Runway, commercial area, golf course	School, church, park, golf course, community centre, convenient store	Square, subway station, esplanade	Central roundabout	Central roundabout , individual buildings, chapel, bus stop	Highway exit, forest, individual buildings, museum
Nodes	Main	Airport runway	Main street - side streets crossroads	Main street crossroads and square	Highway exit	Highway exit	Highway interchange and exit
	Secondar y	Suburb's streets crossroads	Side streets crossroads	Side streets crossroads	Side streets crossroads	Side streets crossroads	Secondary streets crossroads
Regions		Clear distinction between the residential and commercial / administrativ e areas	Large uniform residential area with dispersed landmarks	Mixed-use urban fabric with higher densities at local central points	Small uniform area with a slightly different central point	Two distinct sub-areas in the opposite sides of the airport's platform	Uniform business and residential areas with retail developmen t in their periphery

The different types of airport city development examined present some interesting similarities and differences. All of them show extremely similar path and node patterns and forms, mainly associated with the area's road infrastructure. They also tend to be defined by very sharp or distinct external and penetrable internal edges, which also affect the clarity with which various

regions are distinguished. As for the area's landmarks, they interestingly seem to be associated to either the road network, or very distinct buildings and open spaces, the latter only in the cases where significant residential levels can be observed as well.

#### A. Area, accessibility and land uses

Table 2. Airport-city's particular characteristics

	Spruce Creek	Denver	Tempelhof	Frankfurt	Athens	Helsinki
Airport's land ownership	Private	Public	Public	Mixed	Public	Public
Airport city's land ownership	Private	Private	Mixed	Mixed	Public	Public
Airport's area (mil. m <sup>2</sup> )	5.2	137.3	6	11.3	16.8	7.3
Airport city's area (mil. m²)	5.2	10.5	_*	0.5	0.3	2.8
Airport's distance from traditional centre (km)	8	37	4	12	20	17
Airport city's distance from traditional (km)	8	20	4	10	18-22	16
Airport's accessibility	Car	Car, Local and regional bus (+internal underground light rail)	Car, Subway, Local bus	Car, Local and regional bus, Suburban, regional and national train, High- speed rail (+internal overground light rail)	Car, Local and regional bus, Subway and suburban train (+internal bus service)	Car, Local and regional buses, +High- speed rail (from 2014)
Airport city's accessibility	Car	Car, Local bus	Car, Subway, Local bus	Car, Local bus	Car, Local bus (+internal bus service)	Car, Local bus
Residential development	Y	Y	Y	N	N	Y
Commercial development	N	N**	Y	Y	Y	Y
Industrial development	N	N**	Y***	N	N	Y****
Green / public areas	Y	Y	Y	Y	N	Y
Cultural/Community facilities  * Tempelhof airno	Y est is income	Y proted in Dorlin	Y	N a. The airmort	N	Y at therefore

<sup>\*</sup> Tempelhof airport is incorporated in Berlin's urban fabric. The airport city's area is not therefore distinct from the city.

<sup>\*\*</sup> Commercial and Industrial uses are developed in nearby locations within other single-use suburban enclaves.

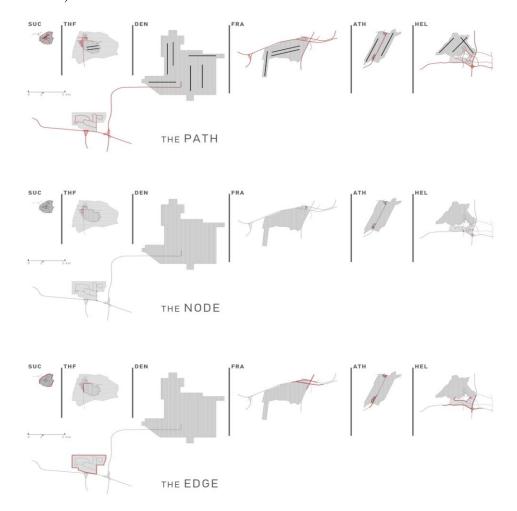
<sup>\*\*\*</sup> In parts of the airport's building, heavy machinery factories were operating until some years prior to the airport's closure.

<sup>\*\*\*\*</sup> Light industrial uses are permitted.

As it appears, a single-use development is often preferred to a mixed-use one, and in almost all cases the airport city is significantly less accessible by public transport than the main airport site. Cultural/Community activities emerge, obviously, only within larger residential areas, while heavy industry is not a preferred use at all, probably due to the high land value. Green areas, in various forms, are unexpectedly common. A relation between the area's size, location and land uses could exist but needs further investigation.

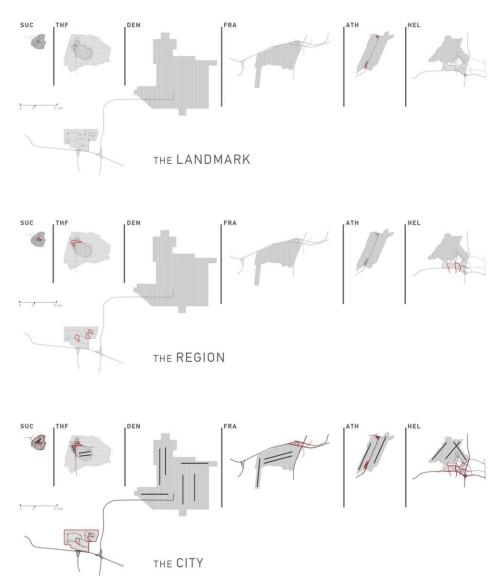
#### B. Analysis' diagrams

**Figure 2.** Analysis diagrams (the paths, nodes and edges of the cases examined)



The previous and following figures [sets of diagrams] are trying to map the exact observations described in tables 1 and 2. In every set of diagrams, a distinct urban element is highlighted, whereas in the last one the total assembly of those characteristics into a single structure is attempted. The initial mapping investigation can demonstrate the various patterns observed, not only as distinct typological features, but as physical data within a certain space, scale, and location as well, to signify the complexity of this new urban hybrid's form.

**Figure 3.** Analysis diagrams [continued] (the landmarks, regions and the complete 'urban' form of the cases examined)



#### **Discussion - Conclusions**

The aim of this essay was to map the 'territory-less city', the contemporary urban hybrid widely known as the 'airport city'. Its purpose was to investigate the existence of any urban qualities within this new urban structure, which would explain the arguments regarding its viability and dominance as a model of sustainable development in a polycentric regional metropolis. Its focus point was on the perceived qualities of this urban environment, as an organic structure of complexity and order, as deriving from the discussion and analysis of the city's structure by Kevin Lynch and other researchers.

In this process an initial, brief, discussion of their analysis, as well as of the prevailing trends and principles of sustainable urban development, based on

models of poly-centricity and transport-oriented development, is held in order to establish the framework of the general discussion.

According to that, it has been proven that such models rely on a distinct mechanism of correlations between form/density, movement/transport, and buildings/energy, shaped by each environment's unique characteristics. As an integral part of this structural triangle, transportation networks have a major role in the city's future. In particular, airports impose tremendous stress to the environment and provide the opportunity for significant economic growth, at the same time. It is therefore understood why, during the last two decades, major airports have evolved from simple buildings to an urban hybrid, causing the rearrangement of networks and their hierarchy within the city's region, far more persistently though and quicker than any other mode of transportation has ever brought about before.

David Banister claims that the vision for the sustainable city would be 'an environmentally attractive, safe city, of high quality, in which people will want to live', yet the present structure of the airport city is still quite distant from this ideal form. The main weakness of the models so far presented by Güller & Güller, and Kasarda & Lindsay is the fact that in most cases this new city is a place where no one wants to live, and when it is not, then it retains a form similar to the American suburban enclave, alienating it from both the traditional urban core and the airport itself.

In order to enlighten the case around this controversial territory, an analysis of six examples was attempted. Even though limited in breadth (expandable however through possible future studies), it approaches those new urban forms with relevant detail over their 'urban qualities', and proves that, even though of a diverse morphology, most of them do share certain common features, and that in many cases an airport can coexist sustainably with a community, as an integrated part of its urban fabric and structure.

Among all of them, strong similarities can be observed in terms of their paths' characteristics, nodes and hierarchy, as well as of the sharpness of their external edges compared to the penetrability of their internal ones. The latter is probably due to the large uniformity of uses and activities observed, compared to a less common pattern of segmentation. A relation between the area's size, location, land uses and accessibility by public transport, could exist but needs further investigation. The nature, form and dispersal of landmarks within the area seems to depend on all these factors, in addition to other cultural and economic parameters, varying from transportation infrastructure related orientation points, to points of a collective social activity.

It is therefore understood that, even though in some cases certain principles and characteristics of urbanity can be identified, the diversity in this emerging urban hybrid's form and structure is imposing the clearest practical challenges to achieving the right balance between the economic, social and environmental aims that sustainability demands, within both a local and an extended regional framework.

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- o Detailed information about the six airport-city cases:

http://www.aia.gr/: Athens airport's official webpage.

http://www.berlin-airport.de/: Berlin airports' official webpage.

http://www.flydenver.com/: Denver airport's official webpage.

http://www.flughafentempelhof.com/ : History and information for Berlin's Tempelhof airport.

http://www.fraport.com : Frankfurt airport's official webpage.

http://www.helsinki-vantaa.fi : Helsinki airport's official webpage.

http://www.scpoa.com/airport/ : Spruce Creek property owners association's webpage.

(Date of last access to the web-pages: 08.04.2013)

 All maps and diagrams presented in this essay are designed and drawn by the author, based on the information available in the relevant literature and the analysis conducted.